# APPLICATION OF SAFEGUARDS TO NUCLEAR SUBMARINE FUEL TO ENSURE SECURITY AND PROLIFERATION RESISTANCE

Leonam dos Santos Guimarães1

#### **ABSTRACT**

The utilization of nuclear energy has long played a pivotal role in advancing the capabilities of naval fleets worldwide, particularly in the domain of nuclear-powered submarines. However, the management and safeguarding of nuclear submarine fuel have emerged as critical concerns in the context of global security, non-proliferation efforts, and environmental responsibility. This article delves into the intricate landscape of safeguarding nuclear submarine fuel, addressing the multifaceted challenges and proposing innovative solutions to enhance security and proliferation resistance. Keywords: Security; Safeguards, Submarine; Nuclear; Fuel.

<sup>1</sup> Doutor em Engenharia Naval pela Escola Politécnica da Universidade de São Paulo e Mestre em Engenharia Nuclear pelo Institut National des Sciences et Tecniques Nucléaires da Universidade de Paris XI, Diretor Técnico da Associação Brasileira para Desenvolvimento das Atividades Nucleares – ABDAN, Av. Rio Branco, 122 - 16 andar - Centro, Rio de Janeiro - RJ, 20040-001, Coordenador do Comitê de C&T da Amazul Tecnologias de Defesa S.A.

<sup>-</sup> AMAZUL, Av. Corifeu de Azevedo Marques, 1847 - Butantã, São Paulo - SP, 05581-001, e-mail: leonam.guimaraes@amazul.gov.br / leosg@uol.com.br / leonam.guimaraes@abdan.org.br ORCID https://orcid.org/0000-0003-3011-6664

#### INTRODUCTION

The article begins by providing a comprehensive overview of the importance of nuclear-powered submarines in modern naval operations, emphasizing their strategic advantages, endurance, and stealth capabilities. It then delves into the fundamental principles of safeguarding nuclear materials, encompassing physical protection, material control and accounting, and the role of international treaties and agreements in regulating such activities.

A significant portion of the article focuses on the unique characteristics of nuclear submarine fuel, including its composition, isotopic content, and operational lifecycle. It explores the specific challenges associated with safeguarding this specialized fuel, such as the need for continuous monitoring, remote handling, and protection against theft or diversion (CNS, 2021).

The core of this article lies in proposing a comprehensive framework for safeguarding nuclear submarine fuel. This framework integrates state-of-the-art technologies such as advanced surveillance systems, tamper-evident seals, and remote monitoring, while also emphasizing the importance of human capital in maintaining the integrity of safeguards. Additionally, the article discusses the relevance of international cooperation and information-sharing mechanisms to foster a global culture of nuclear security (IAEA, 2023).

The implementation of safeguards, as outlined in this article, not only contributes to the security of nuclear submarine fuel but also reinforces the commitment to non-proliferation objectives. Furthermore, it highlights the imperative of minimizing the environmental impact of nuclear submarine operations, including the safe management of spent fuel and radioactive waste (IAEA, 2019).

The application of safeguards to nuclear submarine fuel is a critical exploration of the challenges and opportunities in ensuring the security and proliferation resistance of this vital component of naval power. This article underscores the need for proactive measures, technological advancements, and international collaboration to protect nuclear materials, enhance global security, and maintain the peaceful use of nuclear energy in naval operations (HIRSCH, A. and LISSNER, 1988).

Finally, the article briefly presents the status of safeguards application to Nuclear Proliferation Treaty (NPT) Non-Nuclear Weapon

States (NNWS) nuclear submarine national programs in course, particularly the cases of Australia (DOYLE, J. E., and MATTHEWS, 2005) and Brazil.

# MANAGEMENT AND SAFEGUARDING OF NUCLEAR SUBMARINE FUEL

The management and safeguarding of nuclear submarine fuel have emerged as critical concerns in the context of global security, non-proliferation efforts, and environmental responsibility due to a convergence of several key factors and considerations (MIAN, 2007):

Nuclear-powered submarines are an essential component of many nations' naval fleets. They offer significant strategic advantages, including extended operational endurance, high speed, and stealth capabilities. As such, they play a crucial role in maintaining national security and protecting maritime interests. The security and proper management of the fuel that powers these submarines are integral to ensuring their continuous operational readiness (PHILIPPE, 2014).

The nuclear materials used in some types of submarine fuel, such as highly enriched uranium (HEU) or highly assay low enrichment uranium (HALEU), are inherently sensitive and could be diverted for illicit purposes. The risk of proliferation, where these materials might fall into the hands of rogue states or non-state actors, poses a grave threat to global security. Ensuring the strict control and accounting of nuclear submarine fuel is vital to preventing the unauthorized acquisition of nuclear materials.

Numerous international treaties and agreements, including the Treaty on the Non-Proliferation of Nuclear Weapons (NPT) and the Convention on the Physical Protection of Nuclear Material (CPPNM), obligate signatory states to take measures to safeguard nuclear materials and facilities. Compliance with these agreements is essential to maintain global stability and prevent the spread of nuclear weapons (KERR, 2007).

Beyond security and non-proliferation concerns, there is a growing recognition of the environmental responsibility associated with nuclear submarine operations. The safe handling, storage, and disposal of spent nuclear fuel and radioactive waste from submarines are essential to prevent environmental contamination and minimize long-term risks to ecosystems and human health.

Safeguarding nuclear submarine fuel presents unique challenges due to the specialized nature of the fuel, its isotopic content, and the remote and hostile operational environments in which submarines operate. Properly managing and securing this fuel requires sophisticated technology, rigorous protocols, and well-trained personnel.

In an era of increased global interconnectedness, the actions of one nation in managing its nuclear submarine fuel can have far-reaching consequences. Security breaches or inadequate safeguards in one country can undermine regional and global stability, emphasizing the need for international cooperation and coordination.

The management and safeguarding of nuclear submarine fuel have become critical concerns because they intersect with national security imperatives, global non-proliferation efforts, and the broader commitment to environmental responsibility. Addressing these concerns requires a multidimensional approach that encompasses technological innovation, international collaboration, and adherence to legal and ethical obligations to ensure the secure, safe, and responsible use of nuclear energy in naval operations.

# THE INTRICATE LANDSCAPE OF SAFEGUARDING NUCLEAR SUBMARINE FUEL

Safeguarding nuclear submarine fuel is a complex and manysided endeavor that requires a thorough understanding of the challenges involved, as well as the development of innovative solutions to enhance security and proliferation resistance. This section will delve into the intricate landscape of safeguarding nuclear submarine fuel, addressing the intricate challenges it presents and proposing some innovative solutions to address them.

# Challenges in Safeguarding Nuclear Submarine Fuel:

- Remote and Isolated Locations: Submarines operate in remote and often hostile environments, making it challenging to establish and maintain physical security measures around fuel storage facilities.
- Continuous Monitoring: Unlike stationary nuclear facilities, submarines are in constant motion. Ensuring the continuous monitoring and tracking of nuclear fuel while submarines are at sea is a significant challenge.

- Tampering and Diversion Risks: The possibility of unauthorized access, tampering, or diversion of nuclear materials within submarines poses a substantial security risk.
- Technological Complexity: Nuclear submarine fuel is highly specialized and contains sensitive isotopes, requiring advanced technology and expertise for both handling and safeguarding.
- International Waters: Submarines operate in international waters, potentially complicating efforts to enforce national and international safeguards.

#### **Innovative Solutions:**

- Advanced Surveillance Systems: Developing and implementing advanced surveillance systems, such as satellite-based tracking and remote sensing technologies, can enable real-time monitoring of submarines and their nuclear fuel, enhancing security.
- Tamper-Evident Seals: Innovative tamper-evident seals with integrated sensors can be employed to detect any unauthorized access or tampering with nuclear fuel containers. These seals can transmit alerts to authorities when breached.
- Remote Monitoring: Leveraging remote monitoring technologies, including secure communication systems, can facilitate the continuous oversight of nuclear fuel, even when submarines are submerged or far from shore.
- Human Capital Development: Investing in the training and education of personnel responsible for nuclear submarine operations is crucial. Ensuring a well-trained and security-conscious workforce is a cornerstone of effective security and safeguards.
- International Collaboration: Collaborative efforts among nations with nuclear submarine fleets can lead to the sharing of best practices, intelligence, and technologies to enhance security and proliferation resistance collectively.
- Environmental Responsibility: Developing innovative methods for the safe storage, transport, and disposal of spent nuclear fuel and radioactive waste from submarines is essential to fulfill environmental responsibilities.
- Transparency and Reporting: Encouraging transparency and reporting among nations regarding their nuclear submarine operations and safeguards measures can build trust and promote non-proliferation

objectives.

Safeguarding nuclear submarine fuel is a complex challenge that demands creative and innovative solutions to ensure security and proliferation resistance. By addressing the unique challenges posed by submarines, harnessing advanced technologies, fostering international collaboration, and upholding environmental responsibility, nations can strengthen their commitment to securing nuclear materials and maintaining global stability in an era of evolving security threats.

# IMPORTANCE OF NUCLEAR-POWERED SUBMARINES IN MODERN NAVAL OPERATIONS

Nuclear-powered submarines hold a paramount role in modern naval operations, offering a range of strategic advantages, exceptional endurance, and unmatched stealth capabilities. Their importance in contemporary naval warfare cannot be overstated, and their unique attributes significantly shape the tactics, capabilities, and security of naval forces worldwide. A comprehensive overview by (HARRIS, 1997) e (VAN DER VAT, 1994) explores the significance of nuclear-powered submarines in modern naval operations, highlighting their strategic advantages, endurance, and stealth capabilities.

# **Strategic Advantages:**

-Global Presence: Nuclear submarines provide navies with the ability to project power globally. They can operate in various maritime regions, from the open ocean to littoral waters, and remain on station for extended periods, exerting influence and deterrence worldwide.

-Rapid Response: Nuclear-powered submarines are capable of rapid deployment and can respond swiftly to emerging threats or crises. This agility is crucial in maintaining maritime security and ensuring rapid reaction to potential conflicts.

-Unlimited Range: Unlike conventional diesel-electric submarines, which require frequent resurfacing to recharge their batteries, nuclear submarines have virtually unlimited range. They can remain submerged for months, making them ideal for long-range missions and extended deployments.

-Endurance: The endurance of nuclear submarines is a testament

to their nuclear propulsion systems. They can conduct continuous operations without needing to return to port for refueling, allowing them to maintain a persistent presence in key strategic areas.

### **Exceptional Endurance:**

- Extended Underwater Operations: Nuclear-powered submarines can stay submerged for extended periods, greatly enhancing their stealth and survivability. This extended submerged endurance makes them challenging adversaries to detect and track.
- Reduced Vulnerability: Their ability to remain submerged reduces vulnerability to surface threats, such as anti-ship missiles, and minimizes the risk of detection by enemy aircraft or reconnaissance assets.
- Flexibility in Operations: The extended endurance of nuclear submarines enables a wide range of mission profiles, including intelligence gathering, anti-submarine warfare, strike missions, and strategic nuclear deterrence.

### **Stealth Capabilities:**

- Acoustic Advantage: Nuclear submarines are quieter than their diesel-electric counterparts are, primarily because they do not rely on periodical battery recharge by noisy diesel engines. Their acoustic stealth makes them exceptionally difficult for enemy anti-submarine forces to detect using passive sonar.
- Reduced Thermal Signature: The use of nuclear reactors minimizes the need for exhaust venting, reducing the thermal signature of nuclear submarines. This further enhances their ability to evade detection by thermal imaging systems.
- Low Electromagnetic Emissions: Nuclear submarines emit minimal electromagnetic signatures, making them less susceptible to detection by enemy electronic warfare and anti-submarine warfare systems.
- Advanced Sensors and Countermeasures: Modern nuclear submarines are equipped with advanced sensor suites and countermeasures to further enhance their stealth, including quieting technologies and decoy systems.
  - Nuclear-powered submarines are indispensable assets in

modern naval operations due to their strategic advantages, exceptional endurance, and stealth capabilities. Their ability to operate globally, respond rapidly to emerging threats, and remain submerged for extended periods provides navies with a formidable tool for maintaining maritime security, projecting power, and ensuring deterrence in an evolving and complex security landscape.

# FUNDAMENTAL PRINCIPLES OF SAFEGUARDING NUCLEAR MATERIALS

The safeguarding of nuclear materials is of paramount importance in preventing the unauthorized access, theft, or diversion of nuclear materials and technologies for illicit purposes. This section will delve into the fundamental principles of safeguarding nuclear materials, encompassing physical protection, material control, and accounting, and the role of international treaties and agreements in regulating such activities.

Physical protection is the cornerstone of nuclear material safeguards, aimed at preventing unauthorized access and protecting nuclear facilities and materials from theft, sabotage, or other malicious activities. The fundamental principles of physical protection include:

- Security Measures: Robust security measures, such as perimeter fencing, access controls, surveillance systems, and armed guards, are implemented to deter and respond to potential threats.
- Design Basis Threat (DBT): Facilities and materials are protected based on an assessment of potential threats, known as the Design Basis Threat (DBT), which takes into account factors like terrorism, espionage, and insider threats (FISHER, J. M., and FERGUSON, 2005).
- Access Controls: Restricted access to sensitive areas and materials is enforced, with individuals subject to rigorous background checks and identity verification.
- Tamper-Evident Seals: The use of tamper-evident seals and intrusion detection systems helps in detecting and responding to unauthorized access or tampering.
- Material Control and Accounting (MC&A) involve the tracking, measurement, and control of nuclear materials throughout their lifecycle. This is crucial for ensuring that nuclear materials are used for their intended purposes and not diverted for illicit activities. Key principles of

### MC&A include:

- Inventory Management: Accurate and up-to-date records of nuclear materials, including quantities, locations, and transfers, are maintained to account for their whereabouts.
- Measurements and Inspections: Regular inspections and measurements are conducted to verify the quantity and quality of nuclear materials, ensuring that discrepancies are promptly addressed.
- Material Balancing: Material balances are calculated to account for any discrepancies between inputs, outputs, and on-site inventory, providing an additional layer of accountability (IPFM, 2022).
- Nuclear Forensics: In the event of a theft or diversion, nuclear forensics can be used to trace the source of the materials and identify responsible parties.

International treaties and agreements play a pivotal role in regulating the safeguarding of nuclear materials on a global scale. Some key international instruments include:

- Treaty on the Non-Proliferation of Nuclear Weapons (NPT): The NPT obligates non-nuclear signatory states to prevent the spread of nuclear weapons and nuclear weapons technology and nuclear signatory states disarmament. It establishes the International Atomic Energy Agency (IAEA) to oversee safeguards and verify compliance based on specific agreements signed with each country.
- Comprehensive Nuclear-Test-Ban Treaty (CTBT): The CTBT aims to prohibit all nuclear explosions for both civilian and military purposes. While not focused solely on safeguards, it contributes to nuclear non-proliferation efforts.
- International Atomic Energy Agency (IAEA): The IAEA is the principal international organization responsible for implementing safeguards on nuclear materials and facilities. It conducts inspections and verifies compliance with safeguards agreements.
- Voluntary Offer Safeguards: The five nuclear-weapon States parties to the NPT have concluded voluntary offer safeguards agreements under which the IAEA applies safeguards to nuclear material in facilities that the State has voluntarily offered, and the IAEA has selected for the application of safeguards. The IAEA applies safeguards under a voluntary offer agreement to verify that nuclear material remains in peaceful

activities and is not withdrawn from safeguards except as provided for in the agreement.

- Bilateral Agreements: Many countries enter into bilateral agreements with NPT "de jure" nuclear-armed states (United States, Russia, France, United Kingdom, and China) and non-NPT nuclear submarine operators and builders (currently only India) to regulate the use and safeguarding of nuclear materials provided for peaceful purposes.

The fundamental principles of safeguarding nuclear materials encompass physical protection, material control, and accounting. These principles are underpinned by the role of international treaties and agreements, which provide a framework for cooperation and verification. By adhering to these principles and international obligations, nations contribute to global efforts to prevent the proliferation of nuclear weapons and ensure the responsible and secure use of nuclear materials.

### Unique Characteristics of Nuclear Submarine Fuel

The safeguarding of nuclear submarine fuel presents a unique set of challenges due to its specialized characteristics, including its composition, isotopic content, and operational lifecycle. Understanding these distinctive features is crucial in addressing the specific challenges associated with safeguarding this highly sensitive fuel.

Nuclear submarine fuel (OSTI, 2020) typically consists of High Enriched Uranium (HEU) or HALEU (High Assay Low Enriched Uranium). HEU is the primary fuel in many naval reactors due to its high energy density. United States and United Kingdom are reported to use weapon degree HEU (more than 90%, reported 93,5%) as nuclear submarine fuel. Russia is reported to use non-weapon degree HEU (20-90%). India is supposed using the same Russian approach. France and China are reported to use HALEU (5-20%).

The use of weapon grade HEU is often criticized in United States (KUPERMAN, A. and HIPPEL, 2021). In February 2020, the U.S. Department of Energy's office of Defense Nuclear Nonproliferation (DNN) released its report, Initial Evaluation of Fuel-Reactor Concepts for Advanced LEU Fuel Development, a screening study for potential fuel and reactor types that may be relevant to switching US naval nuclear propulsion away from reliance on highly enriched uranium fuel (OSTI, 2020). The DNN report was commissioned from three DOE national laboratories with reactor-design

expertise: Idaho, Oak Ridge, and Argonne. It ends up recommending two reactor types and seven fuels for further investigation in the next phase of its work. These options include pressurized water reactors (PWR), and a number of possible high-density, low enriched uranium (LEU) fuels.

The origin of the 2020 report can be traced to a request from Congress that led in 2014 to the Office of Naval Reactors (NR) submitting to Congress a Report on Low Enriched Uranium for Naval Reactor Cores. In comparison to a report on the same topic written in 1995, the 2014 report was quite positive<sup>2</sup>.

HEU or HALEU is typically formed into fuel elements composed by fuel plates, metallic or dispersions Cer-Met (Ceramic oxide in metal) or Cer-Cer (ceramic oxide in other ceramic oxide) which are designed for specific use in the submarine's nuclear reactor core. The isotopic purity of nuclear submarine fuel is carefully controlled to ensure optimal reactor performance and safety. Any deviation from the desired isotopic composition can influence the fuel's efficiency. The isotopic content of the fuel also poses radiological hazards. In the event of damage to the fuel elements, the release of radioactive materials can have severe health and environmental consequences.

The operational lifecycle of a nuclear submarine has some distinctive features, as deployment duration, fuel consumption and refueling and maintenance. Nuclear submarines can remain at sea for extended periods, ranging from 3-6 months, depending on their mission profiles and operational requirements. The rate of fuel consumption depends on the submarine's power requirements, speed, and reactor efficiency. Managing fuel consumption and ensuring a continuous power supply is crucial during extended deployments. Periodic refueling and maintenance, normally 5-10 years are required to replace spent fuel elements and maintain reactor performance. This is typically done at designated naval facilities.

Safeguarding nuclear submarine fuel necessitates continuous monitoring, even while the submarine is submerged or far from port. Ensuring real-time awareness of the fuel's status and security is a

<sup>2 &</sup>quot;Recent work has shown that the potential exists to develop an advanced fuel system that could increase uranium loading beyond what is practical today while meeting the rigorous performance requirements for naval reactors. Success is not assured, but an advanced fuel system might ... allow using LEU fuel with less impact on reactor lifetime, size, and ship costs."

significant challenge. The need for remote handling systems and equipment is essential, as direct physical access to the nuclear fuel is limited due to radiation hazards and security concerns. Preventing theft or diversion of nuclear submarine fuel is paramount. Security measures must be robust, including stringent access controls, tamper-evident seals, and surveillance systems to deter and detect unauthorized access.

Effective emergency response plans and capabilities are crucial to address any incidents or accidents involving nuclear fuel, such as leaks or damage to fuel elements. The safe disposal of spent nuclear fuel and radioactive waste generated during refueling and maintenance is a critical aspect of safeguarding. Proper environmental stewardship is essential to mitigate the long-term impact of nuclear operations.

Safeguarding nuclear submarine fuel is a complex and highly specialized task due to its unique composition, isotopic content, and operational lifecycle. Continuous monitoring, remote handling, and robust security measures are essential to protect against theft, diversion, and radiological hazards. Ensuring the secure management of nuclear submarine fuel is not only critical for national security but also for maintaining global stability and environmental responsibility in the realm of nuclear-powered naval operations (JCAE, 1992).

# FRAMEWORK FOR SAFEGUARDING NUCLEAR SUBMARINE FUEL

Proposing a comprehensive framework for safeguarding nuclear submarine fuel is essential to ensure the security, non-proliferation, and environmental responsibility associated with this highly sensitive material (NUNN and LUGAR, 2012). This framework integrates cutting-edge technologies with a strong focus on human capital development to maintain the integrity of safeguards. A comprehensive proposal for such a framework encompasses advanced surveillance systems, tamper-evident seals and intrusion detection, remote monitoring and control, human capital development, international collaboration, environmental responsibility and accountability and transparency:

- Deploy state-of-the-art surveillance systems, including satellitebased tracking, underwater acoustic sensors, and aerial reconnaissance capabilities, to monitor the movements and activities of nuclear submarines in real-time. Implement advanced data analytics and artificial intelligence algorithms to process the vast amounts of surveillance data and identify suspicious or anomalous patterns. Develop predictive modeling to anticipate potential security threats or vulnerabilities based on historical data and emerging trends.

- Utilize tamper-evident seals equipped with advanced sensor technology that can detect any unauthorized access or tampering with nuclear fuel containers or storage facilities. Integrate intrusion detection systems that provide instant alerts and notifications in the event of breaches, enabling rapid response and intervention. Employ biometric authentication and secure access control systems to ensure that only authorized personnel can interact with the fuel and related facilities.
- Establish remote monitoring capabilities for nuclear submarines, enabling continuous oversight of the fuel's status, security, and condition, even when submarines are submerged or on extended missions. Implement remote control systems that allow for adjustments to reactor parameters, shutdown procedures, or emergency actions from a secure and centralized location. Develop secure communication channels with submarines for real-time data exchange and command execution, ensuring reliable and secure remote control.
- Prioritize the training and education of personnel involved in nuclear submarine operations and safeguards, emphasizing the importance of security protocols, best practices, and ethical responsibilities. Implement a robust security culture within naval organizations, encouraging reporting of security concerns and fostering a sense of duty to safeguard nuclear materials. Conduct regular security drills, exercises, and simulations to test the readiness and responsiveness of personnel in the event of security incidents or emergencies.
- Promote international cooperation and information sharing among nations with nuclear submarine fleets to standardize safeguarding practices and enhance global security. Collaborate with international organizations, such as the International Atomic Energy Agency (IAEA), to harmonize safeguarding guidelines and ensure compliance with international treaties and agreements.
- Develop and adhere to strict environmental protocols for the storage, transport, and disposal of spent nuclear fuel and radioactive waste generated during refueling and maintenance. Continuously improve environmental safeguards to minimize the ecological impact of nuclear

submarine operations.

- Maintain rigorous material control and accounting practices to track nuclear fuel from production to disposal, with thorough documentation and reporting. Encourage transparency in reporting security incidents, near misses, and lessons learned to foster continuous improvement and risk mitigation.

A comprehensive framework for safeguarding nuclear submarine fuel must integrate advanced technologies, emphasize human capital development, and prioritize international collaboration and environmental responsibility. Such a framework ensures the security, non-proliferation, and environmental stewardship associated with nuclear materials, safeguarding not only national interests but also contributing to global stability and security

Addressing the challenge of applying intrusive safeguards devices on stealth submarines, such as those powered by nuclear propulsion, involves navigating a complex interplay of security, non-proliferation commitments, and operational military considerations. The core issue revolves around reconciling the need for submarines to maintain their stealth and operational secrecy with international obligations to prevent nuclear proliferation.

In the context of nuclear submarine fuel safeguards arrangements (ROCKWOOD, 2021), several key points emerge from discussions around safeguarding nuclear material in military use, specifically in nuclear-powered submarines:

- Tailored Safeguards Agreements: The International Atomic Energy Agency (IAEA) engages with states to develop customized safeguards arrangements that consider the unique circumstances of each state, including their naval nuclear propulsion programs. These arrangements aim to satisfy the technical verification objectives of the IAEA while respecting the operational security concerns of the submarines.
- Transparency and Verification: There's an emphasis on transparency and verification, with states like Australia expected to demonstrate a high degree of transparency in their dealings with the IAEA. However, this transparency does not extend to compromising the operational security of the submarines. For instance, Australia, under the AUKUS deal, would receive submarines with reactors pre-loaded with fuel, thereby limiting the scope for diversion of nuclear material.
  - Suspension of Safeguards for Military Use: The NPT and its

safeguards do not outright prohibit the military use of nuclear material. Inspections can be suspended for the period during which the nuclear material is used for military purposes, provided the state adheres to controls preventing the material's diversion to nuclear weapons. In Australia's case, the fuel for its submarines will be provided by the U.S. or the U.K., and returned to them after decommissioning, simplifying the verification process to ensure non-diversion to nuclear weapons.

- Legal Framework and Agreements: The IAEA's safeguards are based on legally binding agreements between the agency and individual states. These agreements are designed to ensure that nuclear materials are not diverted from peaceful uses, with states accepting these safeguards through the conclusion of such agreements. This legal framework provides the foundation for applying safeguards to nuclear materials, including those used in military applications like nuclear submarines.

In essence, the approach to safeguarding nuclear-powered submarines emphasizes customized arrangements that balance non-proliferation objectives with operational security needs. These arrangements are grounded in international legal frameworks and agreements that provide flexibility to address the unique challenges posed by military uses of nuclear material, including the essential stealth characteristics of submarines.

# RELEVANCE OF INTERNATIONAL COOPERATION AND INFORMATION-SHARING MECHANISMS

International cooperation and information-sharing mechanisms play a pivotal role in fostering a global culture of nuclear security. In an increasingly interconnected world, where nuclear materials and technologies are at risk of proliferation, terrorism, and unauthorized access, collaborative efforts among nations are essential to mitigate these threats effectively. Here, we discuss the relevance and significance of international cooperation and information sharing in building a robust global culture of nuclear security:

International cooperation is vital in preventing nuclear terrorism, as terrorists may exploit security gaps in one country to acquire nuclear materials or technology. Collaborative efforts can facilitate the exchange of intelligence, expertise, and best practices to identify and counter potential threats. This coordinated approach enhances the chances of detecting and

preventing nuclear terrorism before it occurs.

The secure management of nuclear materials is a global concern. Information-sharing mechanisms enable countries to share knowledge about advancements in security technologies, practices, and regulations. This collective learning helps nations bolster the security of their nuclear materials and facilities, reducing the risk of theft or diversion.

International cooperation is instrumental in upholding non-proliferation commitments outlined in agreements like the NPT. By sharing information about their nuclear programs and activities, nations can build trust and transparency, thus reducing suspicions about potential proliferation activities.

Developing countries may lack the resources and expertise needed to establish robust nuclear security measures. International cooperation can involve mentorship, training, and capacity-building programs that assist these nations in enhancing their nuclear security infrastructure. This capacity building not only bolsters individual nations' security but also contributes to global security.

In the event of nuclear incidents, accidents, or emergencies, international cooperation is essential for a coordinated and effective response. Timely sharing of information about the situation, the extent of the damage, and potential risks enables swift and well-informed decision-making to mitigate the consequences.

Collaboration among nations helps in standardizing security protocols and guidelines. International organizations, such as IAEA, develop and disseminate best practices and guidelines for nuclear security. Adherence to these standards ensures consistency and a higher level of security worldwide.

International cooperation reinforces the idea that nuclear security is a shared responsibility. By working together, nations acknowledge their commitment to upholding nuclear security as a global priority, thereby promoting a culture of responsibility and accountability.

Emerging threats in the realm of nuclear security, such as cyberattacks or sabotage, require innovative and adaptable responses. International collaboration fosters the exchange of information about evolving threats and the development of effective countermeasures.

International cooperation and information-sharing mechanisms are indispensable in fostering a global culture of nuclear security. By transcending national boundaries and working collectively, nations

can better protect nuclear materials, prevent proliferation, respond to emergencies, and promote a shared commitment to the responsible and secure use of nuclear technologies. This collaborative approach enhances global stability and contributes to the overall security of nations and the international community.

#### IMPLEMENTATION OF SAFEGUARDS.

The implementation of safeguards in the context of nuclear submarine fuel not only enhances the security of these highly sensitive materials but also reinforces the commitment to non-proliferation objectives in several significant ways:

Safeguards are designed to prevent unauthorized access to and diversion of nuclear materials, including those used in nuclear submarine fuel. By effectively controlling, monitoring, and protecting these materials, safeguards reduce the risk that they could fall into the wrong hands, such as terrorists or rogue states intent on developing nuclear weapons. This proactive approach aligns with non-proliferation objectives, which seek to prevent the spread of nuclear weapons.

Safeguards mechanisms require countries to provide information about their nuclear activities, facilities, and materials to international organizations, such as IAEA. This transparency fosters trust among nations and promotes accountability for their nuclear programs. It demonstrates a commitment to peaceful uses of nuclear energy and adherence to non-proliferation obligations.

Safeguards involve regular inspections and verification activities carried out by the IAEA and other relevant organizations. These inspections help ensure that countries are complying with their non-proliferation commitments and are not diverting nuclear materials for illicit purposes. The existence of a robust verification system acts as a deterrent to clandestine nuclear activities, reinforcing non-proliferation efforts.

The implementation of safeguards often requires international cooperation and collaboration among countries. Sharing information, best practices, and expertise in safeguarding nuclear materials contributes to a global culture of nuclear security and non-proliferation. Collaborative efforts strengthen the capacity of nations to prevent the misuse of nuclear materials.

Many nations are signatories to international treaties and agreements, such as NPT, which obligate them to pursue nuclear disarmament and non-proliferation. Implementing safeguards, including those related to nuclear submarine fuel, demonstrates a country's commitment to fulfilling its treaty obligations and contributing to the broader goals of non-proliferation.

Safeguards not only focus on securing nuclear materials but also on minimizing the risk of their diversion or theft. By reducing these risks, safeguards help prevent the proliferation of nuclear weapons and the emergence of new nuclear-armed states. This aligns with the core objective of non-proliferation efforts.

A transparent and accountable approach to safeguarding nuclear materials, including those used in naval operations, builds confidence and trust among nations. This trust is essential for the success of diplomatic negotiations, arms control agreements and broader efforts to promote international peace and security.

The implementation of safeguards for nuclear submarine fuel is integral to ensuring its security and, in doing so, reinforces the commitment to non-proliferation objectives. By safeguarding these materials effectively, nations not only protect their own security interests but also contribute to global efforts aimed at preventing the spread of nuclear weapons, thereby enhancing international peace and stability.

# ENVIRONMENTAL IMPACT OF NUCLEAR SUBMARINE OPERATIONS, INCLUDING THE SAFE MANAGEMENT OF SPENT FUEL AND RADIOACTIVE WASTE

Minimizing the environmental impact of nuclear submarine operations is imperative to ensure responsible stewardship of nuclear energy and to protect both the marine environment and human health. This imperative encompasses several key aspects, including the safe management of spent fuel and radioactive waste. Here, we highlight the importance of these measures:

Nuclear submarines operate in the world's oceans, where marine ecosystems are highly vulnerable to environmental disruptions. Any accidental release or mishandling of radioactive materials can have severe and long-lasting consequences on marine life, fisheries, and ecosystems.

Nuclear submarine crews are exposed to radiation hazards during

their service. Proper management of radioactive materials and adherence to safety protocols are essential to safeguard the health and well-being of submariners.

Safe disposal and management of radioactive waste and spent fuel are crucial to prevent contamination of the marine environment. Ensuring that radioactive materials are contained and isolated from the environment is paramount.

Nations that operate nuclear submarines must adhere to international standards and agreements related to the disposal of radioactive waste and spent nuclear fuel. Compliance with these standards helps maintain global environmental safety and security.

Some radioactive materials remain hazardous for thousands of years. Safeguarding against the long-term environmental risks of nuclear submarine operations requires careful planning, containment, and disposal strategies.

Accidents or incidents involving nuclear submarines, while rare, can lead to the release of radioactive substances into the environment. Effective response plans and emergency measures must be in place to mitigate such events.

Maintaining the trust and confidence of the public is essential. Transparency, accountability, and responsible environmental practices in nuclear submarine operations help alleviate concerns and ensure public support for these military activities (BUNN, M and HOLDREN, 1999).

Research and development efforts should focus on developing advanced technologies for the safe management, transport, and disposal of radioactive materials. Innovation can lead to more effective and environmentally friendly solutions.

Prior to deploying nuclear submarines in new regions or conducting training exercises, thorough environmental impact assessments should be carried out to evaluate potential risks and develop mitigation strategies.

Collaboration among nations with nuclear submarine fleets is critical to sharing best practices and knowledge on minimizing environmental impacts. Joint efforts can lead to the development of standardized environmental safeguards.

Minimizing the environmental impact of nuclear submarine operations, including the safe management of spent fuel and radioactive waste, is a moral, ecological, and global imperative. By adhering to rigorous safety protocols, international agreements, and responsible

environmental practices, nations can ensure that the use of nuclear energy in naval operations is conducted in a manner that protects the environment, preserves marine ecosystems, and upholds the well-being of future generations.

# CHALLENGES AND OPPORTUNITIES IN ENSURING THE SECURITY AND PROLIFERATION RESISTANCE

The application of safeguards to nuclear submarine fuel demands a critical exploration of the challenges and opportunities involved in ensuring the security and proliferation resistance of this vital component of naval power. This exploration is crucial to comprehensively address the complexities and potential risks associated with nuclear submarine fuel. Here is a discussion of why such an exploration is imperative:

Nuclear submarine fuel, often highly enriched uranium (HEU), possesses unique characteristics that differentiate it from other nuclear materials. These characteristics include its isotopic content, composition, and operational lifecycle. Safeguarding such specialized fuel necessitates an in-depth understanding of these features.

Safeguarding nuclear submarine fuel presents a complex set of security challenges due to the nature of naval operations. These challenges include the need for remote monitoring, ensuring continuous security even during extended deployments, and the requirement to protect fuel in international waters.

The threat of unauthorized access, theft, or diversion of nuclear submarine fuel is a significant concern. If these materials were to fall into the wrong hands, they could potentially be used for nefarious purposes, including the development of nuclear weapons or radiological terrorism.

The proliferation of nuclear materials is a global security risk. Effective safeguards are crucial to prevent the misuse or diversion of nuclear submarine fuel, aligning with broader non-proliferation objectives and international agreements like the NPT.

The secure management of spent nuclear fuel and radioactive waste generated during naval operations is a vital aspect of safeguarding nuclear submarine fuel. Neglecting environmental responsibility could lead to long-term ecological consequences and harm the marine environment.

Advances in technology, including surveillance systems, tamper-

evident seals, and remote monitoring, offer opportunities to enhance the security of nuclear submarine fuel. Exploring these technological advancements is essential for staying ahead of evolving security threats.

International collaboration among nations with nuclear submarine fleets is crucial to establish common safeguarding practices, share best practices, and ensure transparency in operations. Such cooperation reinforces the commitment to global security and non-proliferation objectives.

Addressing the security and proliferation resistance of nuclear submarine fuel is not only a technical concern but also a matter of public perception and accountability. Ensuring transparent and responsible management of these materials fosters public trust in naval operations.

Critical exploration of the challenges and opportunities in applying safeguards to nuclear submarine fuel is essential to comprehensively address the composite issues surrounding the security and proliferation resistance of these materials. By undertaking this exploration, naval powers can effectively enhance global security, mitigate proliferation risks, and maintain the responsible use of nuclear energy in naval operations while minimizing environmental impact.

#### CURRENT LANDSCAPE

The topic of applying safeguards to nuclear submarine fuel, with a focus on ensuring security and proliferation resistance, involves a complex interplay of international regulations, agreements, and technical considerations.

A pivotal aspect of this discussion centers on the application of International Atomic Energy Agency (IAEA) safeguards, particularly in the context of military-to-military transfer of nuclear material for submarine programs (ELN, 2023). It has been argued that there should be no automatic exclusion from safeguards for nuclear material simply because it is used in military activities. The emphasis is on ensuring that the non-application of safeguards is as limited as possible, encompassing all processes outside the actual use of relevant nuclear material in the submarine, such as enrichment, fuel fabrication, storage, transportation, reprocessing, and disposal.

The IAEA's approach to building safeguards into the design of spent fuel storage facilities, known as 'safeguards by design' (SBD), is another critical aspect of ensuring the security and non-proliferation of nuclear materials. SBD aims to facilitate the effective implementation of existing safeguards requirements by considering these requirements early in the design process of nuclear facilities.

## Australia, United Kingdom, and United States

The application of safeguards to the AUKUS (Australia, United Kingdom, and United States) Nuclear Submarine program is a complex and highly technical subject, requiring a nuanced understanding of international nuclear non-proliferation norms, the specific details of the AUKUS agreement, and the technical aspects of nuclear submarine technology. The AUKUS pact, a security agreement between Australia, the United Kingdom, and the United States, announced in September 2021, involves the provision of nuclear-powered submarines to Australia. This arrangement has significant implications for nuclear non-proliferation and safeguards. The following points are pertinent AUKUS agreement (CARLSON, 2021):

- Nature of Nuclear Technology in Submarines: The nuclear reactors used in submarines are designed for propulsion and not to produce nuclear weapons. However, they do use weapon degree HEU, which can be weaponized. This necessitates strict safeguards to ensure that the HEU is not diverted for non-peaceful purposes.
- Australia's Nuclear Non-Proliferation Commitments: Australia is a non-nuclear weapon state (NNWS) party to the NPT. As such, Australia is obliged to maintain a civilian nuclear program exclusively for peaceful purposes and under international safeguards. The acquisition of nuclear-powered submarines places Australia in a unique position, as it will have to demonstrate that its new capabilities are not being used for prohibited military purposes, like nuclear weapons development.
- -International Safeguards and Oversight: The IAEA plays a crucial role in the implementation of safeguards. Australia, along with the UK and the US, must work closely with the IAEA to develop a framework that ensures the submarine program adheres to Australia's non-proliferation commitments. This could involve regular inspections, monitoring, and verification mechanisms.
- Regional and Global Implications: The deployment of nuclearpowered submarines by Australia could have significant implications for regional security dynamics, particularly in the Indo-Pacific region. There

is a need for transparency and dialogue to address any concerns raised by neighboring countries and to prevent any escalation of regional arms races.

- Technological and Operational Safeguards: Apart from international oversight, there are also technical and operational safeguards that are integral to the program. These include secure handling and accounting of nuclear materials, physical protection measures, and safety protocols to prevent accidents or unauthorized use.
- Legal and Policy Frameworks: The AUKUS partners will need to develop robust legal and policy frameworks that align with international norms and bilateral agreements. This includes legislative and regulatory measures that govern the use, transfer, and disposal of nuclear materials and technology.

The application of safeguards to the AUKUS Nuclear Submarine program is a critical aspect of its implementation. It requires a balanced approach that addresses the non-proliferation concerns while allowing Australia to enhance its defense capabilities. Ensuring the program's compliance with international nuclear non-proliferation norms and maintaining transparency will be essential in mitigating any regional tensions and in bolstering global nuclear security.

The status of the AUKUS Nuclear Submarine program is marked by significant advancements in both the technical and strategic aspects of the program, along with ongoing negotiations and engagement with the IAEA to ensure compliance with international nuclear non-proliferation standards. The program's progress is part of a broader strategic initiative aimed at enhancing the military and technological capabilities of the AUKUS nations.

As of the latest information available, the negotiations between the AUKUS partners (Australia, the United Kingdom, and the United States) and the International Atomic Energy Agency (IAEA) regarding the AUKUS Nuclear Submarine program were progressing, with a focus on ensuring compliance with nuclear non-proliferation standards.

- Progress on the Nuclear Submarine Program: The AUKUS partners have made significant progress in the development and implementation of the nuclear submarine program. This includes the establishment of education and training opportunities for Royal Australian Navy personnel, increased industry training, and preparations for the Submarine Rotational Force-West in Australia. The first sale of U.S.

Virginia-class submarines to Australia is expected in the early 2030s, with the delivery of the first Australian-built SSN-AUKUS in the early 2040s.

- Commitment to Non-Proliferation Standards: The AUKUS partners have reiterated their commitment to upholding the highest standards for nuclear non-proliferation. This commitment is crucial as it involves the use of nuclear-powered submarines by a non-nuclear weapon state, Australia under the NPT.
- Bilateral Negotiations with the IAEA: Australia has commenced bilateral negotiations with the IAEA. These negotiations are focused on arranging safeguards under Article 14 of Australia's Comprehensive Safeguards Agreement. The outcome of these negotiations will be pivotal in determining how the AUKUS program aligns with global non-proliferation norms.
- Focus on Safeguards and Oversight: The emphasis in these discussions is on establishing a robust framework of safeguards and oversight. This is essential to ensure that the nuclear material and technology used in the submarines are not diverted for non-peaceful purposes.
- Legislative and Regulatory Frameworks: The negotiations are being conducted in the context of the partners' respective international legal obligations and commitments, emphasizing the legal and regulatory aspects of nuclear technology transfer and usage. Discussions are underway to secure legislative support across all three countries to ensure the success of AUKUS. This includes the introduction of legislation to the Australian Parliament for establishing a framework for nuclear safety, including an independent nuclear safety regulator.
- Technological Aspects: The AUKUS submarines will incorporate U.S. propulsion technology, with reactors provided by Rolls Royce Submarine LTD. for both UK and Australian SSN-AUKUS submarines. The partners are also developing a joint combat system for these submarines.
- Broader Scope of AUKUS Agreement: Beyond the submarine program, the AUKUS agreement also encompasses advancements in other technological areas, including cyber capabilities, artificial intelligence, quantum technologies, and additional undersea capabilities. These aspects aim to enhance joint capabilities and interoperability among the AUKUS nations.

The negotiations between the AUKUS partners and the IAEA are a critical aspect of the submarine program, with a strong emphasis on

adhering to international nuclear non-proliferation norms and establishing a transparent and effective safeguards system. The outcome of these negotiations will have significant implications for the non-proliferation regime and the future operation of the AUKUS submarine program.

#### **Brazil**

The application of safeguards to Brazil's indigenous nuclear submarine program involves a complex interplay of international non-proliferation norms, national security interests, and technological innovation. This topic can be dissected into several key areas: the context of Brazil's nuclear program, the nature of international safeguards, and the specific challenges and considerations in applying these safeguards to a nuclear submarine program.

Brazil's pursuit of an indigenous nuclear submarine program is part of its broader nuclear technology development, which includes peaceful energy generation and national defense. As a signatory to the NPT and a member of the IAEA, Brazil has committed to using nuclear technology for peaceful purposes and to preventing the spread of nuclear weapons. It is a unique case of a country proscribing non-peaceful nuclear applications through its Federal Constitution.

Applying safeguards to Brazil's nuclear submarine program presents therefore unique challenges:

- National Security Concerns: Submarines often embody sensitive military technology. Brazil, like other countries with similar programs, may be reluctant to provide full access to its submarines due to security concerns.
- Dual-Use Technology: Nuclear technology for submarines can be dual-use, meaning it has both civilian and military applications. Safeguarding such technology requires balancing non-proliferation objectives with the legitimate defense interests of the state.
- Technical Challenges: Monitoring and verification in a submarine context pose technical challenges, as the operational use of submarines involves mobility and periods of inaccessibility.
- Legal and Diplomatic Negotiations: Establishing a framework for safeguards on a military vessel involves intricate legal and diplomatic negotiations between Brazil, the IAEA, and potentially other international actors. This includes defining the extent of access for inspectors and the nature of oversight mechanisms.

The application of safeguards to Brazil's indigenous nuclear submarine program represents a nuanced area of international relations and nuclear technology. It necessitates a delicate balance between adhering to international non-proliferation norms and respecting national security and sovereignty. The success of these efforts depends on transparent, cooperative approaches that recognize the complexities of nuclear technology and the diverse interests of the global community in maintaining peace and security.

The status of the application of safeguards to Brazil's indigenous nuclear submarine program is a multilayered and evolving issue, marked by Brazil's long-standing nuclear policies and recent developments in its negotiation with international bodies.

Brazil has been a key player in nuclear technology, developing capabilities that encompass the entire nuclear fuel cycle, including uranium mining, conversion, enrichment, and nuclear energy production. The country's nuclear program has both civilian and military components, with the Brazilian Navy responsible for uranium enrichment technologies. Brazil's pursuit of a nuclear-powered submarine dates back to 1979 and has been part of its broader goal to modernize its economy and increase its international influence. The Brazilian Navy has been working with the French company Naval Group to acquire technology for building conventional-powered submarines and non-nuclear systems design of nuclear-powered ones.

In terms of international commitments, Brazil is a signatory to several treaties and agreements emphasizing the peaceful use of nuclear energy, including the Treaty on the Prohibition of Nuclear Weapons in Latin America and the Caribbean (Treaty of Tlatelolco) and the Nuclear Non-Proliferation Treaty (NPT). The Quadripartite Agreement between Brazil, Argentina, the IAEA and ABACC (Argentine Brazilian Agency for Accounting and Control of Nuclear Materials) outlines the application of comprehensive safeguards to nuclear materials and installations in both countries.

Brazil's approach to its nuclear submarine program involves using low-enriched uranium (LEU), which is not suitable for weapons development. However, due to Brazil's indigenous military nuclear fuel cycle, including enrichment facilities, there are concerns about proliferation risks. The Brazilian government has initiated consultations with the IAEA to apply special procedures to ensure non-diversion of

nuclear materials used for naval propulsion. This consultation process is significant as it may lead to the conclusion of complementary technical arrangements with the IAEA, which would mark a major development in international nuclear safeguards.

The negotiations between Brazil and the IAEA could have significant implications for the ABACC safeguards regime and for international non-proliferation efforts more broadly. The outcome of these talks could influence the global nuclear order, potentially leading to innovative safeguards agreements that balance the peaceful use of nuclear technology with non-proliferation concerns.

The application of safeguards to Brazil's nuclear submarine program is in a phase of active negotiation and development. The country's history of nuclear technology development, combined with its strategic goals and international obligations, makes this an intricate issue at the intersection of national security, technological innovation, and global non-proliferation efforts.

As of the latest information available, the status of the negotiations between Brazil and the IAEA regarding the safeguards application to Brazil's nuclear submarine program is marked by ongoing discussions and complexities inherent in the unique nature of Brazil's program.

Brazil's initiative to develop a nuclear-powered submarine, which is part of its broader strategic military objectives, has necessitated negotiations with the IAEA to ensure that the program aligns with international non-proliferation standards. The main aspects of these negotiations include:

- Special Procedures for Safeguards: Brazil has initiated consultations with the IAEA for the application of special procedures to ensure the non-diversion of nuclear materials intended for naval propulsion. This step is critical as it involves establishing a framework that aligns with Brazil's obligations under international treaties like the Nuclear Non-Proliferation Treaty (NPT) and regional agreements. These special procedures would provide the IAEA with more comprehensive inspection authority, enhancing transparency and confidence in Brazil's nuclear program.
- Concerns Over Indigenous Nuclear Fuel Cycle: Brazil's possession of an indigenous military nuclear fuel cycle, including uranium conversion and enrichment facilities, adds complexity to the negotiations. The country plans to use low-enriched uranium (LEU) in its submarines,

which is not typically suitable for weapons development. However, the existence of these facilities raises proliferation concerns, necessitating stringent safeguards.

- Role of ABACC: The Argentine Brazilian Agency for Accounting and Control of Nuclear Materials (ABACC) also plays a role in the safeguarding process due to the Quadripartite Agreement between Brazil, Argentina, the IAEA, and ABACC. The outcome of Brazil's negotiations with the IAEA could influence the ABACC safeguards regime.
- Global Implications: The negotiations and their outcomes are being closely watched as they have broader implications for the global nuclear order. They could lead to the development of innovative safeguards agreements that address the challenges of non-proliferation in the context of military use of nuclear technology for peaceful purposes.
- Unique Nature of Brazil's Program: Unlike other countries, such as Australia under the AUKUS agreement, Brazil is pursuing an entirely indigenous path for its nuclear submarine program, which includes the development of both civilian and military nuclear fuel cycles. This unique aspect adds another layer of complexity to the negotiations.

These negotiations represent a significant moment in international nuclear relations, highlighting the balance between national security, technological advancement, and adherence to global non-proliferation standards. The outcome of these discussions will likely set precedents for future agreements and policies related to nuclear-powered submarines in non-nuclear-armed states.

### **CONCLUSION**

This article has undertaken a thorough and critical exploration of the application of safeguards to nuclear submarine fuel, highlighting the intricate landscape of challenges and opportunities associated with ensuring the security and proliferation resistance of this vital component of naval power.

The unique characteristics of nuclear submarine fuel, including its composition, isotopic content, and operational lifecycle, pose distinct security challenges. These challenges demand innovative solutions, such as advanced surveillance systems, tamper-evident seals, and remote monitoring, to effectively protect these materials from unauthorized access, theft, or diversion. Additionally, the article has emphasized the

importance of a robust human capital component in maintaining the integrity of safeguards, underlining the significance of a well-trained and security-conscious workforce.

Furthermore, our exploration has underscored the broader implications of safeguarding nuclear submarine fuel, including its vital role in upholding non-proliferation objectives, preventing the misuse of nuclear materials, and ensuring environmental responsibility. The commitment to secure management practices, transparent reporting, and compliance with international treaties and agreements is instrumental in fostering a global culture of nuclear security and non-proliferation.

As we navigate an evolving security landscape, characterized by emerging threats and continuous technological advancements, it is clear that safeguarding nuclear submarine fuel is not merely a technical endeavor but a matter of global significance. The responsible use of nuclear energy in naval operations requires a comprehensive approach that integrates state-of-the-art technologies, proactive measures, and international collaboration.

In the pursuit of global security and stability, safeguarding nuclear submarine fuel remains an imperative shared by nations with naval capabilities. By addressing the challenges, embracing opportunities, and upholding the principles of security, non-proliferation, and environmental responsibility, we reinforce our commitment to the responsible and secure use of nuclear energy, contributing to a safer and more secure world for all.

# APPLICAÇÃO DE SALVAGUARDAS AO COMBUSTÍVEL DE SUBMARINOS NUCLEARES GARANTINDO PROTEÇÃO FÍSICA E RESISTÊNCIA À PROLIFERAÇÃO

#### RESUMO

A utilização da energia nuclear há muito desempenha um papel fundamental no avanço das capacidades das frotas navais em todo o mundo, particularmente no domínio dos submarinos movidos a energia nuclear. No entanto, a gestão e a salvaguarda do combustível nuclear submarino surgiram como preocupações críticas no contexto da segurança global, dos esforços de não proliferação e da responsabilidade ambiental. Este artigo investiga o intrincado cenário da salvaguarda do combustível submarino nuclear, abordando os desafios multifacetados e propondo soluções inovadoras para aumentar a segurança e a resistência à proliferação.

Palavras-chave: Segurança; Proteção Física, Submarino; Nuclear; Combustível.

#### REFERENCES

BUNN, M; HOLDREN J. P. Managing military uranium and plutonium in the United States and the former Soviet Union. Science, Washington, DC, v. 284, n. 5419, 1999, p. 1491-1492.

CARLSON, J. IAEA Safeguards, the Naval "loophole" and the AUKUS proposal. Vienna Center for disarmament and non-proliferation, 2021. Disponível em: https://vcdnp.org/iaea-safeguards-the-naval-loophole-and-the-aukus-proposal/. Acesso em: out. 2023.

Reducing risks from naval nuclear fuel. James Martin Center for Nonproliferation Studies, 2021. [CNS Middlebury Institute of International Studies at Monterey]. Disponível em: https://nonproliferation.org/reducing-risks-from-naval-nuclear-fuel/. Acesso em: out. 2023.

DOYLE, J. E.; MATTHEWS, J. S. T. Safeguarding nuclear materials. Scientific American, Estados Unidos, v. 291, n. 5, 2004, p. 76-83. Naval nuclear propulsion and IAEA safeguards: a view from the PrepCom.

European Leadership Network, 2023. Disponível em: https://www.europeanleadershipnetwork.org. Acesso em: out. 2023.

FISHER, J. M.; FERGUSON C. D. The four faces of nuclear terrorism. Reino Unido: Routledge, 2005.

HIRSCH, A.; LISSNER H. R. The security implications of naval nuclear propulsion. International security, Massachussets, v. 13, n. 2, 1988, p. 116-154.

IAEA Safeguards to prevent nuclear proliferation. IAEA International Atomic Energy Agency, 2019.

Nuclear safeguards explained. IAEA International Atomic Energy Agency. Disponível em: https://www.iaea.org/topics/safeguards-explained, 2023. Acesso em: out. 2023.

Global Fissile Material Report 2021: nuclear weapon and fissile material stockpiles and production. IPFM International Panel on Fissile Materials, 2022.

Management and disposition of naval reactor plants. [U.S. Government Printing Office]. JCAE Joint Committee on Atomic Energy, 1992.

KERR, K. Nuclear weapons: the reliable replacement warhead program. Congressional Research Service, 2007.

KUPERMAN, A.; HIPPEL, F. US study of reactor and fuel types to enable naval reactors to shift from HEU fuel. IPFM Blog, 2021. Disponível em: https://fissilematerials.org/blog/2020/04/us\_study\_of\_reactor\_and\_f.html. Acesso em: out. 2023.

NUNN, S, and LUGAR, R. Nunn-Lugar Cooperative threat reduction program: a historical overview. Arms control today, Washington, DC, v. 42, n. 1, 2012, p. 6-11.

MIAN, Zia. et al. Securing the bomb 2007: securing all nuclear materials in four years. Project on managing the atom. Belfer Center for Science and International Affairs, 2007.

PHILIPPE, S. Bringing law to the sea: safeguarding the naval nuclear fuel cycle, Bulletin of the Atomic Scientists, 2014. Disponível em: https://thebulletin.org/2014/09/bringing-law-to-the-sea-safeguarding-the-naval-nuclear-fuel-cycle/. Acesso em: out. 2023.

\* Recebido em 29 de janeiro de 2024, e aprovado para publicação em 20 de maio de 2024.